

# **DAILY CURRENT AFFAIRS**



12th December, 2023



#### S.NO. **TOPIC**

- 1. **DECLARATION OF STATE EMERGENCY UNDER ARTICLE 356**
- 2. DRAFT CLIMATE DEAL FAILS TO 'PHASE OUT' FOSSIL FUEL
- 3. **PRELIMS POINTERS**

#### **DECLARATION OF STATE EMERGENCY UNDER ARTICLE 356**

# **SOURCE: THE HINDU**

#### WHY IN NEWS?

The Supreme Court's recent pronouncement on the State Emergency declaration in Jammu and Kashmir is significant and has garnered attention for several reasons:

- Article 356 and Presidential Actions:
  - ✓ The Court's ruling introduces clarity on the relationship between the declaration of a State **Emergency under Article 356** and the subsequent actions taken by the President.
  - ✓ This interpretation of the "reasonable nexus" requirement **sheds light on the constitutional** aspects of emergency powers.



- ✓ The case revolves around the events in Jammu and Kashmir, particularly the actions taken in December 2018, which eventually led to the abrogation of Article 370 and the bifurcation of the State into Union Territories.
- The scrutiny of the President's objectives during the Emergency period is directly linked to the substantial constitutional changes made in August 2019.



- **Empowerment of the President:** 
  - Article 356 grants the President the authority to withdrawexecutive and legislative powers from a state.
  - This action is taken if the President is satisfied that the state government cannot function as per constitutional provisions.
- **Determination of Constitutional Breakdown:** 
  - ✓ The President can assess the breakdown of constitutionalmachinery based on a report from the Governor or Suo Motu.
- **Duration and Parliamentary Approval:** 
  - President's Rule can be imposed for six months at a time, up to a maximum of three years.
  - Every six months, Parliamentary approval is required to continue President's Rule.

## **HISTORICAL BACKGROUND OF ARTICLE 356:**

- Inspiration from Government of India Act, 1935:
  - Article 356 finds its roots in Section 93 of the Government of India Act, 1935.
  - The 1935 Act allowed a Governor to assume powers if the government couldn't function according to the Act.
- Transition to Democracy and Post-Independence Challenges:



President's rule



- ✓ Framers of the Constitution anticipated challenges in transitioning to democracypost-independence.
- ✓ The diversity in India's social, economic, andpolitical life presented potential difficulties. Article 356, inspired by Section 93, was deemed necessary for potential disruptions in the young republic.

#### Democratic Experiment and Skepticism:

- ✓ With the introduction of adult franchise, theframers foresaw challenges, especially in princely states unfamiliar with democratic rule.
- ✓ **Some opposed Article 356**, arguing it reflected **an imperial legacy**, but it was retained with the expectation of responsible use.

### > Exceptional Power and

#### FederalConcerns:

- ✓ Article 356 meant for exceptional circumstances where the constitutional government becomes impossible.
- Central dominance over states is implicitbut not absolute; India is viewed as a democratic federation.

# Political Use in Independent India:

✓ Used against Left and regional parties

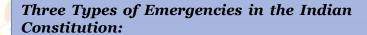
during Congress's dominance.

Misused during Nehru's era, especiallyin the 1960s.

Janata Party and subsequent governments also utilized it againstopposition-led states. Landmark S. R. Bommai Case: The **1989 dismissal of the S R** 

Bommai government led to

a landmark Supreme Court case.



President signs proclamations after late Cabinet talks

### 1. National Emergency (Article 352):

**Imposition Conditions:** Grave threat due to war, aggression, or rebellion.

INDIAN EXP

ASSEMBLIES

**Duration and Approval**: Proclamation needs Parliament approval within a month; maximum 6months. **Impact**: Centralized powers, fundamental rightssuspension.

# 2. Failure of Constitutional Machinery (Article 356):

**Declaration Conditions:** Breakdown in state governance.

**Proclamation Approval**: Laid before Parliament, needs approval every 6 months.

**Consequences**: President assumes state powers, Parliament legislates.

# 3. Financial Emergency (Article 360):

**Declaration Conditions:** Threat to financialstability. **Proclamation Procedure:** Laid before Parliament,ceases without approval.

**Executive Authority Extension**: Union can givefinancial directives to states.

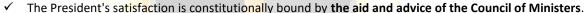
Instances in India: No recorded instances.



- ✓ In S. R. Bommai v. Union of India (1994), the court set specific conditions for invoking Article 356.
- Conditions for Invocation:
  - Article 356 can be used in cases of a physical breakdown of government or a 'hung assembly.'
  - ✓ It cannot be **invoked without giving the state government** a chance to prove its majority or in the absence of a violent breakdown of constitutional machinery.
- Curbing Political Misuse:
  - ✓ The S. R. Bommai case limited the arbitrary use of Article 356.
  - ✓ The Supreme Court's judgment outlined instances when President's Rule can and cannot be imposed.

#### **JUDICIAL INTERPRETATION OF ARTICLE 356:**

- Objective Material for Presidential Satisfaction:
  - The President's satisfaction, a subjective assessment, requires objective material.
  - Material may come from the Governor's report or other sources, but it must indicate a constitutional breakdown.
- Conditioned Power and Discretion:
  - ✓ Article 356 confers a conditioned power, not absolute discretion.
  - ✓ The **President must consider advisability** and necessity before taking any action.
  - ✓ **Dissolution** of the Legislative Assembly is not automatic; it should align with the proclamation's purposes.
- Role of Council of Ministers and Principles of Natural Justice:



JUDICIA REVIEV

- ✓ Principles of natural justice aren't applicable directly due to the unique nature of the power.
- Nature of Non-Compliance:
  - Non-compliance with the Constitution should lead to a situation where the state government cannot function constitutionally.
  - ✓ Not every violation of a constitutional provision triggers Article 356; it must threaten the state's governance.
- Governor's Role and Reporting:
  - ✓ The Governor's duty is to report actions or inactions threatening constitutional governance.
  - ✓ The President relies on this report to form satisfaction regarding the breakdown of constitutional machinery.

#### **CONCERNS AND JUDICIAL SCRUTINY:**

- Abuse of Power Over the Years:
  - ✓ Article 356 was invoked over 90 times between 1950 and 1994, raising concerns about its frequent and sometimes arbitrary use.
  - ✓ Instances of dismissal without allowing governments to prove their majority led to legal challenges.
- Need for Co-operative Federalism:
  - ✓ **Co-operative federalism, not dominance**, is essential for a balanced relationship between the Union andStates.
  - ✓ The power under Article 356 **should not be misused for political gains** or destabilizing elected governments.
- > Call for Judicial Review and Safeguards:
  - ✓ **Judicial review** is crucial to ensuring the proper application of Article 356.
  - ✓ The **power is subject to parliamentary approval**, providing a check against potential abuse.

#### RECENT SUPREME COURT'S VERDICT ON STATE EMERGENCY DECLARATION:

Reasonable Nexus Requirement:

53/1, Upper Ground Floor, Bada Bazar Road, Old Rajinder Nagar, New Delhi -110060

www.tathastuics.com 9560300770, 9560300554 enquiry@tathastuics.com



✓ The Supreme Court emphasized that the declaration of a State Emergency under Article 356

should have a "reasonable nexus" with the subsequent actions of the President.

#### Questioning Presidential Objectives:

✓ Petitioners have the right to question whether the President's objective, in declaring a State Emergency in Jammu and Kashmir in December 2018, was to abrogate the special status of the region and bifurcate it into two Union Territories.

#### Governor's Proclamation:

✓ The Governor issued a Proclamation under Section 92 of the Jammu and Kashmir Constitution, taking over the powers and functions of the State government in the event of a failure of constitutional machinery.



#### Dissolution of Legislative Assembly:

On November 21, 2018, the Governor dissolved the Legislative Assembly, and a month later, the **President invoked Article 356** based on the **Governor's report.** 

#### Constitutional Changes in August 2019:

- ✓ On August 5, 2019, the President issued the Constitution (Application to Jammu and Kashmir)

  Order, applying all provisions of the Indian Constitution to the region.
- Parliament abrogated Article 370 and reorganized the State into two Union Territories.

#### Judicial Scrutiny of Presidential Actions:

- ✓ The Supreme Court affirmed that actions of the President during a State Emergency are subject to judicial scrutiny.
- ✓ The court can examine if Parliament's exercise of power has a reasonable nexus with the object of the President's proclamation under Article 356.

#### Burden of Proof:

- ✓ The onus is on the person challenging the President's actions to establish a prima facie case of "mala fide or extraneous exercise of power."
- ✓ If a prima facie case is established, the burden shifts to the Centre to justify that the exercise of power had a reasonable nexus with the proclaimed object.

#### Judicial Oversight:

✓ The Chief Justice stated that the court, during judicial review, can determine the legitimacy of the exercise of power by Parliament during a State Emergency.

#### **WAY FORWARD FOR ARTICLE 356:**

#### Need for Amendment:

- ✓ Considering the **demand for the deletion of Article 356**, the report acknowledges the necessity of amending rather than deleting the article.
- ✓ The checks provided by Article 356 prevent the Central Government from arbitrary actions in the name of constitutional redress.

#### Amendment Recommendations:

#### Parliamentary Approval:

- Legislative Assembly cannot be dissolved until both Houses of Parliament approve the proclamation.
- Alternatively, the Legislative Assembly can be kept under animated suspension.
- ✓ Prior Indication and Opportunity:
- ✓ Before issuing the proclamation, the President/Central Government should indicate specific



matters where the State Government is not acting constitutionally.

✓ The State Government should be **given a reasonable opportunity to address the issues** unless nationalsecurity is at stake.

#### > Non-Withdrawable Proclamation:

✓ Once a proclamation is issued, it should not be withdrawn and reissued to circumvent the requirements. The prescribed period for action under clause (3) should be calculated from the date of the initial proclamation.

#### > Transparent Proclamation:

- ✓ The proclamation must include, as an annexure, the circumstances and grounds justifying the constitutional breakdown.
- ✓ Reasons for keeping the Legislative Assembly under animated suspension or dissolving it should also be explicitly stated.

#### > Parliamentary Decision on Confidence:

- ✓ Confidence in the Ministry should be decided only on the floor of the Legislative Assembly.
- ✓ The **Governor should refrain from dismissing the Ministry** as long as it holds the confidence of the House.

#### > Sarkaria Commission Recommendations:

✓ Reiterating and endorsing specific recommendations from the Sarkaria Commission, including those related to the sparing use of Article 356, issuing warnings, and exhaustive exploration of alternatives.

#### Judicial Scrutiny:

#### ✓ Effective Judicial Review:

• Amendments should make judicial review more meaningful by incorporating material facts and groundsfor invoking Article 356 in the proclamation itself.

#### ✓ Transparency and Publicity:

• The Governor's report leading to the proclamation should be a "speaking document," providing clear and precise facts. It should be given wide publicity across all media.

#### √ Timely Placing Before Parliament:

 Every proclamation should be presented before each House of Parliament promptly, ensuringparliamentary oversight within the stipulated two months.

#### ✓ Incorporating Safeguards:

 Safeguards similar to those in clauses (7) and (8) of Article 352 should be integrated into Article 356, allowing Parliament to review the continuance of a proclamation.

#### Public Feedback:

- ✓ Seeking public opinions, suggestions, and criticisms to ensure a **comprehensive and democratic decision-making process.**
- ✓ Emphasizing that the suggestions provided are provisional and subject to public debate and scrutiny.

#### Final Recommendations:

✓ Understanding that the final recommendations will be made after **thorough consideration of all responses, balancing societal and national interests** in line with constitutional values.

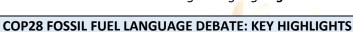


# DRAFT CLIMATE DEAL FAILS TO 'PHASE OUT' FOSSIL FUEL

SOURCE: THE HINDU

#### WHY IN NEWS?

- Ongoing Climate Talks in Dubai:
  - ✓ The subject is under discussion at the COP-28 climatetalks in Dubai.
  - ✓ Global attention on **potential agreements and** shifts inclimate policies.
- Anticipation of Fossil Fuel Phase-Out:
  - ✓ Expectations that negotiators might agree to a 'phaseout' of fossil fuels, creating anticipation.
- Changes in the Latest Draft:
  - ✓ The latest publicly available draft eliminates the phrase 'phase out.'
  - ✓ Introduces stronger language **against coal but with potential objections from major consumers**.



- Expectations vs. Edits:
  - ✓ Anticipated fossil fuel "phase-out" in Dubai's climatetalks.
  - Recent draft omits the term but accentuates actionagainst coal.
- Coal Emphasis:
  - Strong recommendation for "rapidly phasing downunabated coal."
  - ✓ Potential objections from major coal consumers likeIndia, Indonesia, and China.
- Fossil Fuel Reduction Targets:
  - Call to "reduce both consumption and production" for net zero by 2050.
  - ✓ Aligned with climate science to cap temperature increase below 1.5°C.
- Emission Landscape:
  - ✓ Fossil fuels contribute 80% of greenhouse gas emissions.
  - ✓ Coal constitutes about 40%, with oil and gas making up the rest.
- Changes in Global Stock take Text:
  - ✓ Shift from **explicit phase-out language** to a vague commitment.
  - ✓ Criticism for yielding to fossil fuel industry influence.
- > Call for Transformation:
  - ✓ Acknowledgment of a pivotal moment at COP, marking change.
  - ✓ Commencement of **the end for the fossil fuel era,** navigating diverse national interests.

#### **IMPACT OF FOSSIL FUEL PHASE OUT:**

- Petrostate Venue Influence:
  - ✓ Observers note the impact of hosting in an oil-producing nation. Significance as the first COP including "fossil fuel" in the draft.
- Compromise and Progression:
  - ✓ Viewed as compromise amid opposing nations like Saudi Arabia. Initial step toward concluding the fossil fuel era.
  - ✓ May not satisfy the demands of over 100 countries calling for such action.



NO MORE

**FOSSILS** 



#### Lobbying's Global Impact:

✓ Perception of fossil fuel industry **lobbying influencing policies**. Raises questions about **favouring prolonged fossil fuel use**.

#### Green House Gas Emissions:

- ✓ Carbon Dioxide (CO2):
  - Burning fossil fuels is the largest single source of global CO<sub>2</sub> emissions.
  - CO<sub>2</sub> is **amajor greenhouse gas that contributes** to the warming of the Earth's atmosphere.

#### ✓ Methane (CH4) and Nitrous Oxide (N2O):

• Fossil fuel extraction, **processing, and combustion also release methane and nitrous oxide**, both potent greenhouse gases with a much higher warming potential than CO<sub>2</sub>.

#### Global Warming:

- ✓ The accumulation of greenhouse gases in the atmosphere traps heat, leading to global warming.
- ✓ This warming contributes to climate change, resulting in shifts in weather patterns, more frequent andsevere heatwaves, and rising global temperatures.

#### > Sea Level Rise:

- ✓ The warming of the planet causes thermal **expansion of seawater and the melting of glaciers** and polar icecaps.
- ✓ This results in **rising sea levels**, which pose a threat to coastal communities and ecosystems.

#### Extreme Weather Events:

- ✓ Increased concentrations of greenhouse gases intensify extreme weather events, including hurricanes, droughts, floods, and wildfires.
- ✓ These events have **devastating impacts on communities**, agriculture, andecosystems.

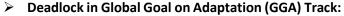
#### **REASONS AND CHALLENGES:**

# Concerns and Reality Check:

- Critics express disappointment in regression from explicit phase-out language.
- ✓ Challenges in emission reduction amidyearly increases.

#### > Influences:

- The influence of a petrostate hosting the conference, as well as lobbying from fossilfuel industries, is cited as a factor influencing the wording of the text.
- ✓ While the draft recognizes the need for reductions in fossil fuel consumption and production, the
  - **absence of a clear phase-out commitment** poses a challenge to achieving **substantialprogress** in combating climate change.



- ✓ GGA Significance: Parallel track to GST, seeking adaptation goals equivalent to the 1.5-degree target.
- ✓ *Stalemate:* Deadlocked negotiations persist.
- ✓ **Developing Countries' Demand:** Emphasize a **'global goal' on adaptation similar to other climate** targets.

# > Challenges in GGA Draft:

✓ *Draft Contents:* Identifies global adaptation objectives, emphasizing climate-resilient food production and addressing water scarcity.





- ✓ Lack of Provision: Absence of financial commitments raises concerns for developing nations.
  Differentiation
- ✓ *Concerns*: Developing countries highlight **insufficient differentiation in responsibilities** between developed and developing nations.

#### **WAY FORWARD:**

- Despite criticism, some view the **draft as laying the groundwork for change**, marking the first time the **term "fossil fuel"** is included in the **draft decision**.
- The ongoing negotiations will need to address concerns raised by various countries and strive to find common ground to finalize an agreement that reflects the urgency of addressing climate change.
- > Observers stress the **importance of maintaining high ambitions**, especially in the context of fossil fuel language, **to secure a strong and effective outcome from COP28**.





# **PRELIMS POINTERS:**

**TOPIC** 

National
Programme for
Dairy
Development

#### DISCRIPTION

#### WHY IN NEWS?

- **❖** The Department of Animal Husbandry and Dairying in India is implementing the National Programme for Dairy Development (NPDD) since Feb 2014.
- ❖ In July 2021, the scheme was restructured with a budget of Rs. 1790 crore for 2021-22 to 2025-26, focusing on infrastructure for quality milk, procurement, processing, and marketing.

#### **OBJECTIVE**

Enhance the dairy sector in India by creating and strengthening infrastructure for quality milk production, procurement, processing, and marketing.

#### **ABOUT SCHEME**

- The scheme has two components:
  - Component 'A' for infrastructure development, and Component 'B' for dairying through cooperatives.
- Under Component 'A':
  - **▼ 195 projects in 30 States/UTs have been approved**, with Rs. 1824.60 crore released and Rs. 1429.62 crore utilized.
  - Focus on infrastructure development, including quality milk testing equipment and primary chilling facilities.
- Under Component 'B':
  - 22 projects in 8 States have been approved, with Rs. 84.02 crore released to the National Dairy Development Board.
  - Aims to increase sales of milk and milk products, upgrade dairy processing facilities, and enhance marketing infrastructure.
  - **☞** In 2023-24, Rs. 345.93 crore has been allocated for both components.

#### **ACHIEVEMENTS**

- Dairy Cooperative Societies:
  - Organized/revived 16,794.
- Automatic Milk Collection Units:
  - Installed 30,066.
- Dairy Plants:
  - Strengthened 82.
- Additional Milk Processing Capacity:
  - 24.00 lakh litres per day.
- These achievements reflect the successful implementation of NPDD, including approval and funding for projects in Components A and B, as well as notable progress in organizing dairy cooperative societies, installing advanced milk collection units, and enhancing milk processing capacity in dairy plants.





# mummified baboons

#### WHY IN NEWS?

- ❖ A **century-long mystery** regarding **mummified baboons found in Egypt** has been solved.
- Scientists, led by Gisela Kopp, used mitochondrial DNA to trace the baboons to Adulis in Eritrea, suggesting a link between Adulis and the ancient trading centre of Punt.

#### **ABOUT MUMMIFIED BABOONS**

- Discovery:
  - In 1905, mummified baboons were found in Gabbanat el-Qurud, Egypt, posing a mystery.
- ❖ Recent Study:
  - Mitochondrial DNA analysis connected the baboons to Adulis, shedding light on the potential location of Punt.
- Mitochondrial DNA:
  - Precise analysis of baboon DNA traced their ancestry and identified their origin.
- Trade Routes:
  - The study highlighted historical trade relationships and the Red Sea's significance.

#### **IMPLICATIONS**

- Historical Significance:
  - Contributes to understanding historical trade routes and civilizations' relationships.
- Geographical Understanding:
  - Clarifies the geographical link between Punt and Adulis.
- Technological Advancement:
  - Demonstrates the potential of ancient DNA studies in unraveling historical mysteries.

# Places in News 'Zanzibar'

#### WHY IN NEWS?

- IIT-Madras has established its first international campus in Zanzibar, a Tanzanian province.
- Zanzibar's historical ties with India, dating back to the 16th century, make it a significant location for the premier engineering institute's expansion.

#### **LOCATION OF ZANZIBAR**

- Geographical Context:
  - Zanzibar is a semi-autonomous province on the East coast of Africa, forming part of Tanzania.
  - Zanzibar, situated in the Indian Ocean, is off the east-central coast of Africa.
  - In 1964, Zanzibar, along with Pemba Island and other smaller islands, united to establish the United Republic of Tanzania.



Its location on the Indian Ocean trade routes made Zanzibar accessible to traders and colonists from Arabia, South Asia, and the African mainland.

- Zanzibar and Pemba are believed to have been part of the African continent in the past, evident from raised sands, sandstones, and residual deposits similar to those on the African mainland.
- The islands feature geological similarities, such as raised sands and sandstones, with alluvial deposits found on the adjacent African mainland.



#### HISTORICAL LINKS WITH INDIA

Indians have a long-standing presence in Zanzibar, with historical trade links dating back to at least the first millennium CE.

#### Indian Diaspora:

- Zanzibar attracted a prosperous Indian diaspora engaged in trade, politically active, and enjoying racial privileges.
- The migration intensified in 1648 when Zanzibar became an overseas territory of Oman.

#### Omani Influence:

In 1840, Omani ruler Said bin Sultan shifted his capital to Zanzibar, encouraging Indian migration by offering tax-free trade, protection, and incentives.

### **IIT-MADRAS EXPANSION**

#### Historical Ties Influence:

The establishment of IIT-Madras's first international campus in Zanzibar is influenced by the historical ties between India and Zanzibar.

#### Educational Collaboration:

 The expansion signifies educational collaboration and the global outreach of premier Indian institutions.

#### Strategic Location:

 Zanzibar's strategic location on the East coast of Africa adds significance to its role as the first home abroad for IIT-Madras.