

DAILY CURRENT AFFAIRS

19th December, 2023

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S.NO.	TOPIC
1.	TELECOM BILL 2023

- 2. **COMPTROLLER AND AUDITOR GENERAL (CAG)**
- 3. PRELIMS POINTERS

TELECOM BILL 2023

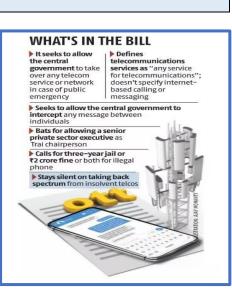
SOURCE: INDIAN EXPRESS

WHY IN NEWS?

- Telecommunications Bill, 2023 was introduced in the Lok Sabha by Union Minister for Communications, \geq Electronics & Information Technology, Ashwini Vaishnav on December 18, 2023.
- The Bill proposes the first comprehensive rewrite of telecommunications law in 138 years. \geq
- Aims to consolidate various aspects of telecom regulation into a single statute, replacing the Telegraph Act, 1885.

ABOUT THE TELECOMMUNICATIONS BILL, 2023:

- Introduction and Repeal:
 - The bill introduced in Lok Sabha on December 18, \checkmark 2023.
 - Seeks to regulate telecommunication, repealing the Indian Telegraph Act, 1885, Indian Wireless Telegraphy Act, 1933, and Telegraph Wires (Unlawful Possession) Act, 1950.
- Authorisation for Telecom Activities:
 - Requires prior authorisation from the central government for telecommunication services, network operations, or radio equipment possession.
 - Existing licences remain valid, and new authorisations are subject to renewal every five years.

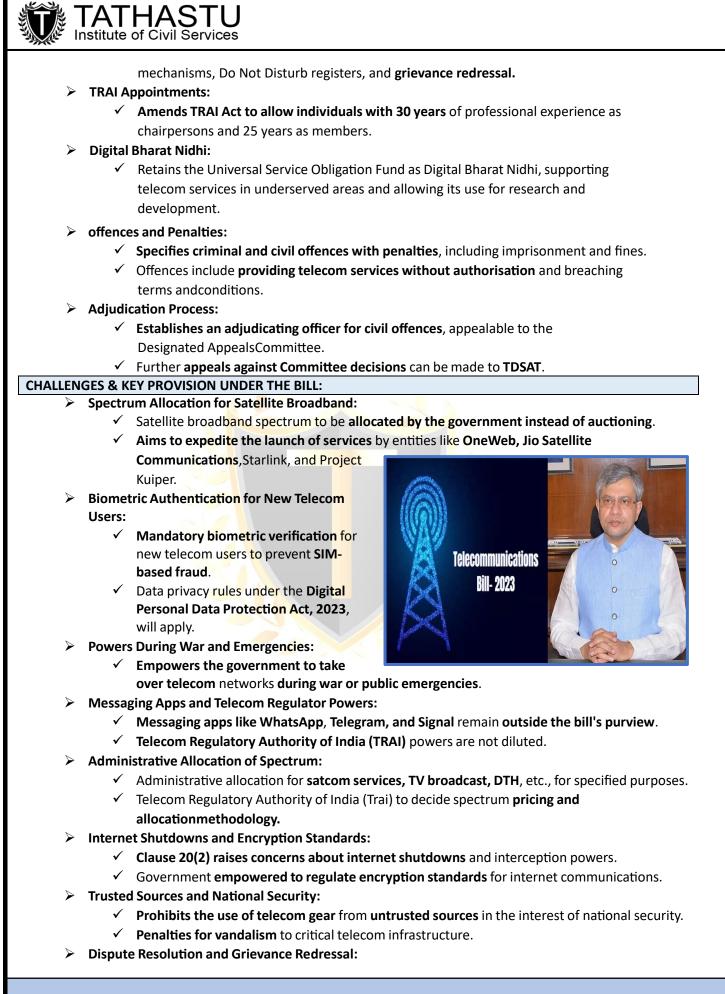


- **Spectrum Assignment:**
 - Spectrum to be assigned by auction, with administrative allocation for specified purposes.
 - Allows re-purposing or re-assigning frequency ranges and permits spectrum sharing, trading, leasing, and surrender.
- Interception and Search Powers: \triangleright
 - Grants power to intercept, monitor, or block messages on grounds of public safety, emergency, or specified interests.
 - Allows suspension of telecom services and temporary government possession of infrastructure in emergencies.
- Standards Specification: \geq
 - Central government empowered to set standards for telecom equipment, \checkmark infrastructure, networks, and services.
- \geq Right of Way:
 - ✓ Facility providers can seek a right of way for telecom infrastructure on public or private property.
 - Right of way must be non-discriminatory and non-exclusive to the extent possible.
- User Protection Measures:
 - Central government may implement measures to protect users, including consent

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- ✓ Establishes a **two-stage dispute resolution mechanism**.
- ✓ Mandatory grievance redressal mechanism for each service provider.
- Digital Bharat Nidhi and USOF:

- ✓ Proposes renaming the Universal Service Obligation Fund (USOF) to Digital Bharat Nidhi.
- ✓ **Telcos contribute 5% of annual revenues** to USOF for connecting unconnected areas.
- > Opposition and Privacy Concerns:
 - ✓ Some opposition citing violation of privacy, referring to the 2017 Supreme Court ruling.
 - ✓ Assurance that interception rules remain unchanged from the previous law.

KEY PROVISION UNDER THE BILL FOR NATIONAL SECURITY:

Government's Emergency Powers:

- The bill grants the Central Government, State Government, or authorized officers the authority toact in the occurrence of a public emergency or in the interest of public safety.
- Temporary Possession of Telecom Services:
 - In situations of public emergency, the government can take temporary possession of anytelecommunication service or network from an authorized entity.
- Priority Routing for Emergency Messages:



- ✓ To ensure an effective response during emergencies, the government is empowered to establish mechanisms for routing messages of authorized users on a priority basis.
- Grounds for Intervention:
 - The intervention is justified on grounds such as the sovereignty and integrity of India, defense and security of the state, friendly relations with foreign states, public order, or preventing the commission of any offense.
- Interception, Detention, and Disclosure:
 - In the interest of national security, the government can direct that messages transmitted or received by any telecommunication service or network shall not be transmitted, intercepted,

detained, or disclosed, with the disclosure being in an intelligible format to the specified officer.

- Protection of Press Messages:
 - Press messages intended for publication in India by correspondents accredited to the Central Government or a State Government are safeguarded, and interception or detention is prohibitedunless transmission is specifically prohibited under relevant rules.
- > Government's Authority to Transmit Messages:
 - ✓ In the public interest, the Central Government holds the authority to direct any authorized entity to transmit specific messages through telecommunication services or networks, specifying the manner of transmission.
- Safeguards for Privacy and Public Interest:
 - The bill establishes a delicate balance between privacy concerns and public interest by outliningspecific conditions and justifications for government intervention in the functioning of
 - telecommunication services.
- Press Freedom Assurance:
 - Acknowledging the importance of press freedom, the bill explicitly protects press messages from

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unwarranted interception or detention, reinforcing the democratic values of information dissemination.

> Centralized Decision-Making for Emergency Measures:

 The bill vests decision-making powers in the Central Government, ensuring a centralized and coordinated approach in implementing emergency measures for national security.

GOVERNMENT INITIATIVES IN TELECOM SECTORS:

Initiatives in Telecom Sector	Objectives
Setting up 100 labs for 5G applications	 Tap employment potential and business opportunities, develop applications in engineering institutions focusing on areas like smart classrooms, precision farming, intelligent transport systems, and healthcare.
Allocating ₹1.23-lakh crore for postal and telecom projects	 Support telecom sector growth, allocate funds for postal and telecom projects, including capital infusion in State-run BSNL.
Allocating ₹2,158 crore for optical fibre cable network for Defence Services	 Strengthening defence communication infrastructure through optical fibre cable network investment.
Allocating ₹715.8 crore for telecom projects in the North- East	 Improve telecom infrastructure and connectivity in the North-East region.
Introducing KYC reforms and Aadhaar- based e-KYC	 Simplify onboarding of customers, introduce consumer-friendly methods for obtaining new mobile connections, and enhance user experience.
Implementing Spectrum Reforms	 Facilitate efficient use of spectrum, encourage spectrum sharing without additional financial burden, increase the validity period of spectrum acquisition, and conduct regular spectrum auctions.
Financial reforms to address sector stress	 Address financial stress in the telecom sector by removing non-telecom revenue from AGR definition, rationalizing interest payments, providing a moratorium on AGR dues and spectrum auction instalments, and reducing the requirement of bank guarantees.
Ease of Doing Business Reforms	 Simplify approvals, ease procurement, and encourage investments by introducing reforms such as simplified tower approval processes,

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	procurement of wireless equipment based on self-declaration, and streamlining procedures through the Saral Sanchar Portal.
PM-WANI (Prime Minister Wi-Fi Access Network Interface)	 Accelerate broadband internet services by providing public Wi-Fi through Public Data Offices (PDOs) spread across the country.
BharatNet Project	 Extend the scope of the BharatNet Project to make service-ready Gram Panchayats, aiming to enhance broadband connectivity in rural areas.
India's Data Consumption	 Acknowledge India's high data consumption, emphasizing the need for robust telecom infrastructure to meet the demands of approximately 5 hours of daily time spent on smartphones.
Production Linked Incentive (PLI) Scheme for telecom and networking products	 Encourage domestic manufacturing by introducing PLI schemes, fostering self-reliance and boosting the production of telecom and networking products.

WAY FORWARD:

Implementation and Rollout:

- The government should focus on the effective and timely implementation of the provisions outlined in the Telecom Bill.
- Regulatory bodies such as the Telecom Regulatory Authority of India (TRAI) should work closely with industry stakeholders to ensure a smooth transition to the new regulatory framework.
- > Technology Adoption and Innovation:
 - Encourage telecom operators to adopt new technologies and innovations in line with global standards.

✓ Promote research and development in the



- telecom sector to foster innovation, especially in areas such as 5G, satellite communication, and digital services.
- > Cybersecurity Measures:
 - ✓ Strengthen cybersecurity measures to safeguard telecom infrastructure and protect user data.
 - ✓ Collaborate with cybersecurity experts and organizations to develop and implement best practices for the telecom sector.
- **Consumer Grievance Redressal:**
 - Ensure the effective functioning of the grievance redressal mechanisms outlined in the Telecom Bill.
 - ✓ **Establish user-friendly platforms** for consumers to raise complaints and seek resolutions.
- > Infrastructure Development:

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 \geq Adaptability to Future Technologies:

ATHAS

- \checkmark Anticipate and prepare for future technologies, such as advancements in artificial intelligence, Internet of Things (IoT), and machine learning, and their implications on the telecom sector.
- \geq **Policy Stability:**
 - Maintain stability in telecom policies to provide a conducive environment for investment and \checkmark growth.
 - **Minimize frequent changes** in regulations to offer predictability to industry players. \checkmark



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COMPTROLLER AND AUDITOR GENERAL (CAG)

SOURCE: THE HINDU

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WHY IN NEWS?

- In the calendar year 2023, a noticeable decline in the number of audit reports on the Union government's accounts, prepared by the Comptroller and Auditor General (CAG), was observed.
- Only 18 reports were tabled in Parliament, a significant decrease from the average of 22 reports per year between 2019 and 2023.
- This represents a stark contrast to the period between 2014 and 2018, where an average of 40 reports were tabled each year.
- The trend highlights a consistent decrease in the number of audits, with 2015 marking a peak at 53 reports.

CONSTITUTIONAL PROVISIONS RELATED TO THE COMPTROLLER AND AUDITOR-GENERAL (CAG):

- Article 148 Appointment and Removal:
 - ✓ The President appoints the CAG, and removal occurs similarly to a Supreme Court Judge.
 - CAG takes an oath before assuming office, as per the form in the Third Schedule.
 - Salary and conditions determined by Parliament, with no adverse changes postappointment.
 - Ineligibility for further government office after tenure.
 - Conditions of service for audit department personnel prescribed by the President.
- Article 149 Duties and Powers:
 - CAG performs duties and exercises powers
 related to Union and State accounts, as prescribed by Parliament.
 - Responsibilities include overseeing financial committees and ensuring compliance with legal procedures.
- Article 150 Form of Accounts:
 - ✓ The President, advised by the CAG, prescribes the form of accounts for the Union and States.
- > Article 151 Audit Reports:

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- ✓ CAG submits reports to the President, who presents them to Parliament for review.
- Article 279 Calculation of "Net Proceeds":
 - ✓ CAG certifies "net proceeds" of taxes after deducting collection costs.
 - ✓ Parliament or the President's order may specify procedures for calculating proceeds, payments, adjustments, etc.
- > Third Schedule Oath or Affirmation:
 - ✓ Specifies the oath or affirmation for the CAG at the time of assuming office.
 - Sixth Schedule District and Regional Funds:
 - ✓ Pertains to the **administration of tribal areas in specific states**.
 - ✓ **District and Regional Funds managed** according to rules set by the Governor.
 - ✓ CAG prescribes the form of accounts and audits District and Regional Councils, with reports submitted to the Governor for presentation before the Council.

THE SIGNIFICANCE OF THE COMPTROLLER AND AUDITOR GENERAL (CAG) IN INDIAN DEMOCRACY:

Ambedkar's Emphasis:

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Comptroller and Auditor General (CAG)

- Dr. B. R. Ambedkar highlighted the paramount importance of the CAG, considering their duties even more critical than the judiciary.
- ✓ The CAG plays a pivotal role in upholding constitutional ideals and ensuring good governance.
- Positioned as a guardian of the Constitution, the CAG aligns with the goals of "AAZADI KA AMRIT MAHOTSAV,"



The CAG shall be the mos important officer under the Constitution of India. For he is to be the guardian o the public purse and it is his duty to se that not a farthing is spent out of th Consolidated Fund of India or of a Stat without the authority of the appropriat Legislature.

"

contributing to national awakening, peace, and development.

Pillars of Democracy:

- ✓ India's democratic structure rests on three pillars: *the legislature, the executive, and the judiciary*.
- Despite their independent functions, institutions like the CAG, operating autonomously under Article 148, monitor and contribute to the accountability of these pillars.
- Article 151 mandates CAG reports to be submitted to the President or Governor, emphasizing the role of public audit in governance.

> CAG's Autonomous Constitutional Role:

- As an autonomous constitutional body, the CAG remains distinct from the legislature and the executive.
- This autonomy enables the CAG to impartially scrutinize and assess the functioning of government entities.
- Envisioned by the founding fathers, the CAG plays a significant role in public audit, upholding the vision for good governance in India.

> CAG's Contributions to Good Governance:

- The CAG has been instrumental in addressing issues related to corruption, black money, and ineffective government policies.
- ✓ Notable instances include the scrutiny of the Ganga Action Plan 1979, inflation in the Food Corporation of India's accounts, and exposing financial discrepancies in Bihar in 2000-01.
- ✓ High-profile cases such as the 2G scam and Commonwealth Games irregularities underscore the CAG's impact in uncovering lapses and ensuring accountability.

Historical Roots of Auditing:

- ✓ Auditing's historical significance can be traced to ancient practices, with references in old treatises like Arthashastra and Kautilya.
- ✓ The financial stewardship arrangement, with distinct roles for Treasurer and Comptroller-Auditor, dates back to ancient times.
- ✓ The king's emphasis on transparent public audits conducted by honest officials aligns with the enduring role played by the CAG in contemporary India.

ROLE OF CAG IN INDIAN DEMOCRACY:

- Financial Management Oversight:
 - ✓ CAG ensures transparency and good governance by auditing government spending, verifying legal availability, and alignment with regulations.
 - Proposed change to Comptroller and Auditor-General reflects the role beyond auditing, actively overseeing government expenditure.
- Regulatory Audit for Revenue Assurance:

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 Conducts regulatory audits to ensure revenue assessment, collection, and allocation align with established legal procedures.

Propriety Audit for Efficiency:

- CAG has the authority to conduct propriety audits, scrutinizing government spending for wasteful or extravagant expenses.
- ✓ This discretionary audit contributes to efficient and prudent use of public funds.
- > Transparency and Accountability:
 - CAG plays a pivotal role in maintaining transparency, preventing corruption and inefficiency in the system.



✓ Reports presented under Article 151 are crucial for parliamentary review, enhancing ethical standards, and ensuring accountability.

Welfare Activities and Oversight:

- CAG's oversight helps ensure that government actions align with the welfare objectives of a "for the people" state.
- Reports, like the audit on the KG-D6 block, highlight instances of rule-bending and benefitgranting, contributing to better governance.

Parliamentary Engagement:

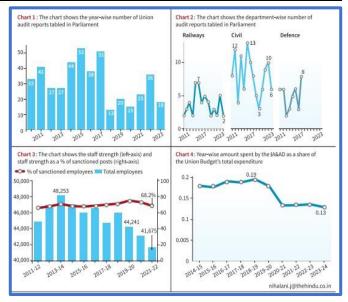
- CAG reports are presented before both Houses of Parliament, encouraging thorough review by MPs.
- Positive outcomes depend on prompt actions by both legislative and executive branches, working in harmony.

Independence in Reporting:

- CAG maintains independence by declining requests to allow criticized private companies to influence audit reports.
- Responses from private firms are not sought during the draft phase, ensuring unbiased and unaltered reporting.

RECENT CHALLENGES AND CONCERNS FOR CAG IN INDIA:

- > Decline in Audit Reports (2019-2023):
 - In 2023, a significant drop in CAG audit reports, with only 18 presented in Parliament.
 - ✓ Contrast to the average of 22 reports per year from 2019 to 2023.
 - ✓ Sharp decline from the 40 reports per year between 2014 and 2018.
- Department-wise Analysis: Railways and Civil Departments:
 - Railways Department reports decreased from 27 to 14 in the last five years.
 - Civil Department audit reports reduced from 42 to 34 during the same period.
 - ✓ Defence Department's reports less accessible, with the latest from 2017.



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Supreme Audit Institution of India (SAI): Staff Strength and Budget Allocation:

- ✓ Staff strength decline in IA&AD, from 48,253 in 2013-14 to 41,675 in 2021-22.
- ✓ IA&AS officers reduced from 789 (2014-15) to 553 (2021-22).
- ✓ Budget allocation to IA&AD decreasing as a share of the Union Budget's total expenditure.
- Challenges for CAG in India:
 - ✓ Audits becoming more complex, involving public-private partnerships (PPPs).
 - ✓ **No defined criteria for CAG appointment**, relying on executive discretion.
 - ✓ **Difficulty in obtaining timely access** to crucial government records for audits.
 - ✓ Calls for complete independence of CAG, making it part of the Public Accounts Committee (PAC).
 - ✓ Shorter tenure due to age cap (65 years) affecting leadership continuity and expertise.
 - ✓ Lack of statutory recognition for IA&AD's work in India compared to global counterparts.
 - Criticism of audit estimates, emphasizing the need for rigorous standards to maintain audit integrity.

WAY FORWARD & REFORMS SUGGESTED BY VINOD RAI (FORMER CAG):

- > Expanding CAG's Jurisdiction:
 - ✓ Bring all private-public partnerships (PPPs), Panchayati Raj Institutions, and government-funded societies under CAG scrutiny.
 - Adapt audit mechanisms to address changes in the exploitation of government funding and public goods.
- Amending CAG Act of 1971:
 - ✓ Amend the CAG Act of 1971 to keep pace with evolving governance structures.
 - Align the Act with contemporary challenges, such as climate change, Sustainable Development Goals, and Goods and Services Tax.
- Collegium Mechanism for CAG Appointment:
 - Establish a collegium-type mechanism for selecting the CAG, similar to the Chief Vigilance Commissioner (CVC) selection process.
- Auditing Evolving Issues:
 - Prepare CAG to audit emerging issues, including the implementation of Sustainable Development Goals and the impact of Goods and Services Tax.
- Utilizing Technology in Audit:
 - ✓ Embrace technology in public audit by **implementing Big Data management policies.**
 - Establish centres, like the Centre for Data Management and Analytics, to leverage technology for effective audits.
- Global Collaboration:
 - ✓ Foster partnerships and collaborations with international counterparts through conferences and forums.
 - Share best practices and enhance capacity development in areas like public and environmental audit.
- > Auditing Multifarious Operations:
 - Demonstrate credibility by successfully auditing complex operations, such as the United Nations headquarters.

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PRELIMS POINTERS:

ТОРІС	DISCRIPTION
India's first	WHY IN NEWS?
winter Arctic	✤ Arctic Expedition Kickoff:
	The Raman Research Institute (RRI) is partaking in the first winter
expedition	Indian expedition to the Arctic region.
begins	Examination of Radio Frequency Environment:
	 RRI researchers will focus on characterizing the radio frequency
	environment in the Svalbard region of the Arctic in Norway.
	The survey aims to assess the suitability of the region for precision
	astronomy measurements.
	KEY HIGHLIGHTS OF THE EXPEDITION
	♦ India's Research Station:
	India has its own research
	station named Himadri in
	Svalbard since 2008.
	 The winter expedition is
	an initiative to maintain a
	year-long presence at the
	station.
	Scientific Objectives:
	 A team of four scientists,
	led by Girish B.S. from the
	Electronics Engineering Group at RRI, will conduct experiments
	spanning astronomy, climate change, and atmospheric science.
	The expedition is crucial for research in understanding cosmic dawn
	and the epoch of reionization in the universe.
	Exploring New Avenues:
	 The survey on the radio frequency environment, a first at the site, could
	open opportunities for deploying low-frequency radio telescopes in the
	Arctic region.
	Funding and Nodal Agency:
	The month-long scientific expedition is funded by the Earth Sciences
	Ministry.
	The National Centre for Polar and Ocean Research, Goa, is the nodal
	agency leading the expedition until January 15.
	Addressing Challenges in Urbanization:
	 Urbanization has limited spaces for scientific experiments for
	cosmological studies.
	 Places where low-frequency astronomical observations were
	conducted are no longer suitable due to urban development.
	 Significance of SARAS: DDUe CADAS equipe of experiments formation on the measurement of the
	 RRI's SARAS series of experiments, focusing on the measurement of the background radio experiments, interacting the study the second legical signal from
	background radio spectrum, aims to study the cosmological signal from
	hydrogen known as the 21-cm signal.

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TATHASTU Institute of Civil Services		
	 This signal provides insights into cosmic dawn and the epoch of reionization, crucial phases in the universe's early evolution. Challenges in Achieving Sensitivity: Urbanization and Radio Frequency Interference (RFI) pose challenges in achieving the required sensitivity for astronomical observations. The expedition utilizes sensitive electronic instruments to study incoming radio signals in the 5-500 MHz frequency range. Space for Scientific Experiments: The shrinking space for scientific experiments due to urbanization underscores the importance of exploring remote locations for astronomical observations. Technology and Observations: Engineers and scientists at RRI have been working on the development of SARAS experiments. The expedition leverages technology to observe radio signals in the specified frequency range at sites near the Himadri station. 	
JN.1 variant	 WHY IN NEWS? * The Union health ministry has alerted states and Union Territories about the increase in Covid-19 cases in Kerala. * A new variant, JN.1, has been identified, and the ministry emphasizes the need for monitoring, testing, and whole-genome sequencing. JN.1 VARIANT OVERVIEW: * Origins and Detection: * JN.1 is a sub-variant of the BA.2.86 variant (Pirola). * First cases detected in the United States in September, with global detection from January this year. * Genetic Characteristics: * JN.1 has one additional mutation on the spike protein compared to Pirola. Pirola, the parent variant, exhibits over 30 mutations on the spike protein. * Watch-List Status: * Researchers are monitoring JN.1 due to its presence on the watch-list. * The focus is on spike protein mutations, crucial for virus entry into human cells. * Spike Protein Mutations Significance: * Mutations on the spike protein are critical as they facilitate the virus's attachment to receptors on human cells. * Understanding these mutations aids in assessing potential changes in transmissibility and severity. 	

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	Symptoms and Transmission:
	 No evidence indicates that JN.1 causes more severe symptoms or
	spreads faster than existing variants.
	 Initial concerns about immune evasion and rapid spread have not
	materialized.
	Effectiveness Against Immunity:
	 WHO assessment revealed both Pirola and JN.1 were effectively
	neutralized by serum from individuals with prior infection or
	vaccination.
	 They are categorized as Variants of Interest, not Variants of Concern.
	♦ Global Increase in Cases:
	 Rise in cases linked to Pirola and JN.1 globally, detected in the USA,
	Europe, Singapore, and China.
	 WHO statement notes their presence in 17% of Sars-CoV-2 sequences
	on the GISAID database.
	Prevalence in the United States:
	JN.1 accounts for 15% to 29% of circulating Covid-19 variants in the
	United States.
	Transmissibility and Severity Insights:
	• No clear indication that JN.1 or BA.2.86 is more transmissible or causes
	severe disease compared to other circulating variants.
	Global Database Impact:
	Pirola and its descendants represent 17% of Sars-CoV-2 sequences, with
	JN.1 becomi <mark>ng</mark> the majority by December.
Sucremeion of	WHY IN NEWS?
Suspension of	Thirty-three Lok Sabha members and 45 from Rajya Sabha, all belonging to the
MPs in The	Opposition INDIA group, were suspended on Monday, the bulk of them for the
Parliament	remainder of the Winter Session.
	 Fourteen Opposition MPs had been suspended for the remainder of the session
	last week.
	And on Tuesday, 49 more MPs were suspended, bringing the total number of
	suspensions in this session to 141.
	INCIDENT LEADING TO SUSPENSIONS Last Week's Parliament Security Breach:
	 Copposition MPs disrupted proceedings seeking a statement from Home
	Minister Amit Shah.
	 Placard-waving and 92 MPs SUSPENDED DH
	climbing onto the
	Speaker's podium
	occurred in Lok
	Sabha.
	 Rajya Sabha faced
	Parliament breach,
	causing disruptions.
	slogans on the Parliament breach,

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REASONS FOR DISRUPTIONS

Tradition of Disorder:

- Historical Trend:
 - MPs disrupt Parliament for various reasons, a tradition transcending party affiliations.
 - Key reasons include insufficient time, unresponsiveness from the government, deliberate disruptions for political purposes, and inadequate action against disruptive MPs.

SUSPENSIONS AND POWERS OF PRESIDING OFFICERS

* Role of Presiding Officers:

- Speaker in Lok Sabha, Chairman in Rajya Sabha:
- Presiding officers play a pivotal role in suspending MPs.
- Rules in Lok Sabha: 373, 374, 374A; Rules in Rajya Sabha: 255, 256.

Procedure for Suspension:

Gradual Escalation:

- MP directed to withdraw for disorderly conduct.
- If disruptions persist, the MP is "named" by the presiding officer.
- The House can then move a motion to suspend the MP for the session.
- ✤ Automatic Suspension (Rule 374A Lok Sabha):
 - Lok Sabha Rule 374A empowers the Speaker to suspend an MP automatically for five days or the remaining session without a motion.
- * Rajya Sabha Procedure:
 - Rajya Sabha doesn't have the automatic suspension provision.
 - A motion is moved and adopted to suspend MPs.

DURATION OF SUSPENSION

- Mild offences may result in admonition or reprimand.
- Withdrawal from the House can be enforced for the day.
- Suspension can last for the remainder of the session, and the House can reinstate a suspended member at any time.

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